# Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

Issue	d unde	r P.A.	2 of 1968, a	s amended a	nd P.A. 71 of 1919	, as amended.				
Loca	al Unit	of Go	vernment Ty	pe			Local Unit Na			County
J				<b>✗</b> Other	Looking C	Blass Regional Fire Author		Clinton		
1	al Yea /31/2		:		Opinion Date	. <del>""</del>		Date Audit Report Submitted	d to State	
					06/19/200	1		06/21/2007		***************************************
	We affirm that:									
					s licensed to p		_			
We f Man	We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the Management Letter (report of comments and recommendations).									
	Check each applicable box below. (See instructions for further detail.)									
1,	X		All requir reporting	red compo ; entity not	nent units/functions les to the finan	ds/agencies cial statemo	of the local ents as nece	unit are included in the fina essary.	ıncial stateı	ments and/or disclosed in the
2.	X		There ar (P.A. 27	e no accui '5 of 1980)	mulated deficit or the local u	s in one or nit has not e	more of this exceeded its	unit's unreserved fund bala budget for expenditures.	inces/unres	stricted net assets
3.	X		The loca	l unit is in	compliance wi	th the Unifo	rm Chart of	Accounts issued by the De	partment of	f Treasury.
4.	X		The loca	l unit has a	adopted a bud	get for all re	equired fund	S.		
5.	X		A public	hearing or	n the budget w	as held in a	ccordance v	vith State statute.		
6.	X		The loca other gui	l unit has i idance as	not violated the issued by the l	e Municipal Local Audit	Finance Act	, an order issued under the Division.	Emergenc	y Municipal Loan Act, or
7.	X		The loca	l unit has :	not been deline	quent in dis	tributing tax	revenues that were collecte	ed for anoth	er taxing unit.
8.	X							ly with statutory requiremen		-
9.	X		The loca Audits of	l unit has i f Local Uni	no illegal or un	authorized ent in Mich	expenditure igan, as revi	s that came to our attention sed (see Appendix H of Bul	as defined	in the Bulletin for
10.	X		that have	e not been	previously co	mmunicated	d to the Loca	lement, which came to our a al Audit and Finance Divisio t under separate cover.	attention du n (LAFD). I	uring the course of our audit of there is such activity that has
11.	X		The loca	I unit is fre	e of repeated	comments	from previou	is years.		
12.	X		The audi	it opinion i	s UNQUALIF!	ED.				
13.	X				complied with		r GASB 34 a	as modified by MCGAA Stat	tement #7 a	and other generally
14.	X		The boar	rd or coun	cil approves al	l invoices p	rior to paym	ent as required by charter o	r statute.	
15.	X							•		
incl des	15. In our knowledge, bank reconciliations that were reviewed were performed timely.  If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.  I, the undersigned, certify that this statement is complete and accurate in all respects.									
We	hav	e en	closed th	e followin	g:	Enclosed	Not Requi	red (enter a brief justification)		
Fin	ancia	al Sta	itements			x				
The letter of Comments and Recommendations										
Other (Describe)										
Certified Public Accountant (Firm Name)  Telephone Number										
Layton and Richardson, P.C. 517-332-1900										
	Street Address 1000 Coolidge Road				^	ì		City East Lansing	State	Zip 48823
Authorisin COA Signature										
Wickie L. Crouch 1101013436										

# CLINTON COUNTY, MICHIGAN

FINANCIAL STATEMENTS

FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005

AND

INDEPENDENT AUDITORS' REPORT



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# Layton & Richardson, P.C.

Certified Public Accountants

#### INDEPENDENT AUDITORS' REPORT

Looking Glass Regional Fire Authority Grand Ledge, Michigan

We have audited the accompanying financial statements of the business-type activities of Looking Glass Regional Fire Authority as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of Looking Glass Regional Fire Authority. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Looking Glass Regional Fire Authority as of December 31, 2006 and 2005, and the respective changes in financial position thereof for the years then ended in conformity with U.S. generally accepted accounting principles.

The management's discussion and analysis on pages 2 through 3 are not a required part of the basic financial statement but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted primarily of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued a report dated June 19, 2007, on our consideration of Looking Glass Regional Fire Authority's internal control over financial reporting and our tests of its compliance with certain laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report when considering the results of our audits.

Certified Public Accountants

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David Layton, CPA DaveLayton@LNRCPA .com

East Lansing, Michigan June 19, 2007

# Looking Glass Regional Fire Authority

# Management's Discussion and Analysis

#### **Using This Report**

The annual report consists of the Statement of Net Assets, the Statement of Revenues, Expenses and Changes in Net Assets, and the Statement of Cash Flows. Along with the footnotes, they provide detailed financial information concerning the Authority. This section, the Management's Discussion and Analysis, is intended to provide an overview of the Authority's financial condition, results of operations, and other key information.

#### Financial Overview

In analyzing the Authority's financial position, it is important to recognize the purpose of the Authority. The Authority was formed in October 2001 to operate, maintain, administer, and manage a joint fire department for the benefit of constituent municipalities, both Watertown Charter Township and Eagle Township. The Authority's income primarily comes in as contributions and service contract payments from Watertown Charter Township (65%) and Eagle Township (35%).

The following table shows the major components of net assets for December 31, 2006 and 2005:

	2006	2005
Capital assets Other assets	\$ 1,749,751 	\$ 1,856,805 55,611
Total Assets	1,824,661	1,912,416
Liabilities	31,974	34,320
Net assets Invested in capital assets:		
Land	107,100	107,100
Equipment, net	1,642,651	1,749,705
Invested in capital assets	1,749,751	1,856,805
Restricted for equipment	9,604	5,584
Unrestricted		
Prepaid expenses	1,031	8,793
Available	32,301	6,914
Unrestricted	33,332	15,707
Total net assets	\$ <u>1,792,687</u>	\$ <u>1,878,096</u>

(Available unrestricted net assets would be divided 65/35 Watertown Township - \$20,996/Eagle Township \$11,305 for 2006.)

# Looking Glass Regional Fire Authority

# Management's Discussion and Analysis

#### Financial Overview - Continued

The following table shows the major components of the (decrease) increase in net assets for 2006 and 2005:

		2006		2005
Watertown Charter Township Contributions/				
Charges for Services	\$	281,905	\$	260,776
Eagle Township Contributions/Charges for Services		151,795		140,418
Interest		1,242		861
Contributions/Donation/Refunds		14,248		749
Return of excess contributions	(	6,914)	(	46,361)
Expenses	(_	527,685)	(_	502,349)
Change in net assets	\$(_	85,409)	\$(	145,906)

#### Capital Assets

Capital Assets, consisting of land, building, equipment and vehicles for a new station were added during 2006 and 2005 in the amounts of \$0 and \$40,207, respectively.

#### Contacting the Authority's Management

This financial report is intended to provide the participating townships with a general overview of the accountability for the money the Authority receives. If you have any question about this report, the Authority may be contacted for additional information.

#### STATEMENTS OF NET ASSETS

		D	ECEMBER 31,
		2006	2005
AS	SETS		
CURRENT ASSETS Cash and cash equivalents Prepaid expenses	\$	73,879 1,031	\$ 46,818 8,793
TOTAL CURRENT ASSETS		74,910	55,611
CAPITAL ASSETS Capital assets not being depreciated Other capital assets, net of depreciation		107,100 1,642,651	107,100 1,749,705
TOTAL CAPITAL ASSETS	_	1,749,751	1,856,805
TOTAL ASSETS	\$ _	1,824,661	\$ 1,912,416
LIABILITIES A	ND NET ASSET	S	
CURRENT LIABILITIES Accounts payable Accrued payroll and related items	\$	8,009 23,965	\$ 8,000 26,320
TOTAL CURRENT LIABILITIES	_	31,974	34,320
NET ASSETS Invested in capital assets, net of related debt Restricted for equipment Unrestricted		1,749,751 9,604 33,332	1,856,805 5,584 15,707
TOTAL NET ASSETS	_	1,792,687	1,878,096
TOTAL LIABILITIES AND NET ASSETS	\$	1,824,661	\$ 1,912,416

## STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

		FOR THE YEARS ENDED DECEMBER 31,			
	2	2006		2005	
OPERATING EXPENSES					
Salaries and related expenses	\$ 2	252,332	\$	231,320	
Employee benefits/programs Contracted services		60,928		60,360	
Operating expense		3,903 9,242		7,352 8,335	
Grant writing		フ,益44		1,950	
Accounting fees		9,310		9,066	
Advertising		772		465	
Board expenses		112		369	
Insurance		11,024		12,706	
Supplies		7,939		7,503	
Turnout gear		4,328		3,875	
Training Repairs and maintenance		12,581		4,916	
Utilities		9,457 12,700		13,266 12,400	
Depreciation		107,054		108,195	
Miscellaneous	•	26,003		20,271	
TOTAL OPERATING EXPENSES		527,685	<del></del>	502,349	
OPERATING REVENUES					
Operating contributions	4	433,700		401,194	
Capital contributions and grants		11,834		700	
Miscellaneous		2,414		49	
TOTAL OPERATING REVENUES		447,948		401,943	
NET LOSS FROM OPERATIONS		(79,737)		(100,406)	
NONOPERATING REVENUES (EXPENSES)	·		<u></u>		
Return of excess contributions to townships		(6,914)		(46,361)	
Investment income		1,242		861	
TOTAL NONOPERATING					
REVENUES (EXPENSES)		(5,672)		(45.500)	
REVEROES (EAT ENGES)		(3,072)		(45,500)	
CHANGE IN NET ASSETS	ı	(85,409)		(145,906)	
NET ASSETS, JANUARY 1		878,096		2,024,002	
NET ASSETS, DECEMBER 31	\$	792,687	\$	1,878,096	

## STATEMENTS OF CASH FLOWS

	FOR THE YEARS ENDED			
	DECEMBER 31,			
		2006		2005
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from customers, contributions and grants  Cash received from operating contributions  Cash payment for goods and services	\$	14,248 433,700 (118,462)	\$	8,440 401,194 (128,263)
Cash payment for employees		(296,753)		(278,775)
NET CASH PROVIDED BY OPERATING ACTIVITIES		32,733		2,596
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Return of excess contributions		(6.014)	-	(46.261)
		(6,914)		(46,361)
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	_	1,242	<del></del>	861
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		27,061		(42,904)
CASH AND CASH EQUIVALENTS, JANUARY 1		46,818		89,722
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	73,879	\$	46,818
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating loss Adjustments to reconcile operating loss	\$	(79,737)	\$	(100,406)
to net cash provided by operating activities Depreciation (Increase) decrease in accounts receivable (Increase) decrease in prepaid expenses Increase (decrease) in accounts payable Increase (decrease) in accrued expenses		7,762 9 (2,355)		108,195 9,142 (1,036) (24,754) 11,455
Total adjustments		112,470		103,002
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	32,733	\$	2,596

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Looking Glass Regional Fire Authority (the Authority) was established by the Township of Eagle and the Charter Township of Watertown. The Authority was incorporated in October 2001, under the provisions of Act 7, Public Acts of 1967, known as the Urban Cooperation Act of 1967. The Authority is governed by a board composed of the residents of each of the constituent Townships. The Authority was formed to operate, maintain, administer, and manage a joint fire department for the benefit of constituent municipalities.

The accounting policies of Looking Glass Regional Fire Authority conform to U.S. generally accepted accounting principles as applicable to governmental units. The following is a summary of the significant accounting policies:

#### A. Basis of Presentation

The financial statements have been prepared in accordance with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), including Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis – For State and Local Governments*, issued in June, 1999.

#### B. Basis of Accounting

The accounts of Looking Glass Regional Fire Authority are organized as an Enterprise Fund, which is used to account for its operations as a provider of fire services.

The accrual basis of accounting is used to account for the operations of this Enterprise Fund. Revenues are recognized when they are earned and expenses are recognized when they are incurred, regardless of the timing of the related cash flows.

#### C. Cash and Cash Equivalents

The Authority considers all highly liquid investments with an original maturity date of three months or less to be cash equivalents.

#### D. Accounts Receivable

The Authority's accounts receivable are comprised of amounts due from the participating townships stated at invoice amounts. The Authority has determined no allowance for uncollectible amounts is necessary.

#### E. Property, Plant and Equipment

Property, plant and equipment are recorded at cost. The Authority has a \$2,000 capitalization policy. Repairs and maintenance are expensed as incurred. Depreciation is computed using the straight-line method based on the estimated useful lives, which range from 5 to 39 years.

NOTES TO FINANCIAL STATEMENTS - Continued DECEMBER 31, 2006 AND 2005

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Concluded

#### F. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### NOTE 2: PROPERTY, PLANT AND EQUIPMENT

Cost of property, plant, and equipment and depreciable lives are summarized as follows:

	RETIREMENTS				
	JANUARY 1, 2006	ADDITIONS	AND TRANSFERS	DECEMBER 31, 2006	DEPRECIABLE LIFE
Capital assets not being depreciat	ed:				
Land	\$107,100	\$	\$	\$107,100	
Capital assets being depreciated:					
Fire station	1,148,794			1,148,794	39 years
Vehicles	547,497			547,497	15 years
Communication equipment	26,165			26,165	10 years
Shop equipment	28,094			28,094	7-15 years
Office equipment	51,155			51,155	5-12years
Fire fighting equipment	187,144	<u></u>		<u> 187,144</u>	7-10 years
Total capital assets being					
depreciated	1,988,849			1,988,849	
Total capital assets	2,095,949			2,095,949	
Less: accumulated					
depreciation	239,144	107,054		346,198	
Net carrying amount	\$ <u>1,856,805</u>	\$(107,054)	\$	\$ <u>1,749,751</u>	

NOTES TO FINANCIAL STATEMENTS - Continued DECEMBER 31, 2006 AND 2005

#### NOTE 2: PROPERTY, PLANT AND EQUIPMENT - Concluded

	JANUARY I, 2005	ADDITIONS	RETIREMENT AND TRANSFERS	S DECEMBER 31, 2005	DEPRECIABLE LIFE
Capital assets not being depreciate Land	ed: \$ <u>107,100</u>	\$	\$	\$107,100	
Capital assets being depreciated: Fire station Vehicles Communication equipment Shop equipment Office equipment Fire fighting equipment	1,148,794 547,497 26,165 28,094 51,155 187,144			1,148,794 547,497 26,165 28,094 51,155 187,144	39 years 15 years 10 years 7-15 years 5-12years 7-10 years
Total capital assets being depreciated  Total capital assets  Less: accumulated depreciation	1,988,849 2,095,949 130,949	108,195		1,988,849 2,095,949 239,144	
Net carrying amount	\$ <u>1,965,000</u>	\$( <u>108,195</u> )	\$	\$\frac{239,144}{1,856,805}	

#### NOTE 3: **DEPOSITS**

The Authority's cash and cash equivalents consist of bank deposits. The carrying amount at December 31, 2006 and 2005 was \$73,879 and \$46,818, respectively. The bank balance for December 31, 2006 and 2005 was \$92,366 and \$49,041, respectively. Of these amounts, \$92,366 and \$49,041, respectively, were insured by the Federal Deposit Insurance Corporation. The Authority believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the Authority evaluates each financial institution it deposits Authority funds with and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories. The Authority has adopted a formal investment policy as required by Act 201, P.A. 1943 as amended, that complies with state law. The Authority has followed this policy.

NOTES TO FINANCIAL STATEMENTS - Concluded DECEMBER 31, 2006 AND 2005

#### NOTE 4: RISK MANAGEMENT

The Authority is exposed to various risks of loss related to property loss, torts, error and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Authority has purchased commercial insurance for all claims. Settled claims relating to the commercial insurance did not exceed the amount of insurance coverage in the past three years.

#### NOTE 5: **DEFINED BENEFIT PENSION PLAN**

#### Annual Pension Cost

For year ended December 31, 2005 the Authority's annual pension cost of \$11,846 for the plan was equal to the Authority's required and actual contribution. The annual required contribution was determined as part of an actuarial valuation at December 31, 2006, using the entry actual age cost method. Significant actuarial assumptions used include (a) an 8 percent investment rate of return, and (b) projected salary increases of 4.5 percent per year. Both (a) and (b) include an inflation component of 4.5 percent. The actuarial value of assets was determined using techniques that smooth the effects of short term volatility over a five year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on a closed basis. The remaining amortization period is 30 years.

FISCAL YEAR ENDED	)
DECEMBER 31, 2005	

Annual pension cost	\$ 11,846
Percentage of APC contributed	100%
Net pension obligation	12,624
Actuarial value of assets	24,574
Actuarial Accrued Liability (entry age)	30,334
Unfunded Actuarial Accrued Liability	5,760
Funded ratio	81.0%
Covered payroll	154,567
UAAL as a percentage of covered payroll	3.7%



# Layton & Richardson, P.C.

Certified Public Accountants

#### LETTER OF COMMENTS AND RECOMMENDATIONS

Board of Directors Looking Glass Regional Fire Authority Grand Ledge, Michigan

1000 Coolidge Road East Lansing, MI 48823

(517) 332-1900 (517) 332-2082 fax Info@LNRCPA.com

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Stephen D. Plumb, JD, CPA Principal Steve@LNRCPA.COM

David Layton, CPA DaveLayton@LNRCPA .com We have examined the financial statements of LOOKING GLASS REGIONAL FIRE AUTHORITY, for the year ended December 31, 2006, and have issued our report on those statements. As part of the audit process, we tested and evaluated the system of internal accounting control and the procedures used to record the financial transactions of Looking Glass Regional Fire Authority. These tests and evaluations are important to the audit process because they serve as the basis for our opinion on the reliability and accuracy of the financial statements.

The management of Looking Glass Regional Fire Authority is responsible for establishing and maintaining a system of internal accounting control. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of control procedures. The objectives of a system are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles. Because of inherent limitations in any system of internal accounting control, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with the procedures may deteriorate.

Our tests of the internal control procedures included evaluations of randomly selected samples of transactions from payroll, cash disbursements and cash receipts. Although we did not observe any material errors or weaknesses in accounting or financial management, the following recommendations are intended to improve the efficiency and effectiveness of control procedures:

#### PRIOR YEAR RECOMMENDATIONS

#### INVESTMENT POLICY

To be in conformity with GASB 40, all investment policies need to be updated. We recommend the Authority update their policy. This recommendation has been implemented.

#### **CURRENT YEAR RECOMMENDATIONS**

#### CASH DISBURSEMENTS

Currently, paid invoices can be distinguished from unpaid invoices only by check stubs that are attached to paid invoices. It is possible for the check stubs to become detached from paid invoices, thus allowing such invoices to be inadvertently paid a second time. This possibility may be avoided by canceling paid invoices with a rubber stamp denoting "PAID", or writing "PAID" on the paid invoices. The check number and date paid should also be written on the paid invoices. This will ensure proper cancellation of invoices after payment, and help prevent double payment of invoices.

We noted during our testing, instances where the source document for payment was a copy of an invoice. We recommend paying only from original invoices. This will help to reduce theft and fraud. This will also help to prevent duplicate payment of an invoice.

#### **PAYROLL**

We noted during our testing, instances where employee payroll deductions were not supported by the appropriate documentation. While to our knowledge there were no accounting errors as a result of this, complete and current personnel files containing support for all payroll deductions should be established and maintained for each employee. We recommend that personnel files be reviewed for all existing employees and that proper supporting documentation, signed by the employee, be obtained for all payroll deductions.

We noted during our testing, instances where the withholding exemptions per the W-4 in the personnel files did not agree to the exemptions withheld. Maintaining current personnel files is an important internal control and it is critically important in substantiating deductions from payroll. We recommend that a new W-4 be completed by the employees each time they request a change in their withholding exemptions. If an employee does not request any changes for several years, a new W-4s should be obtained at least every three years. This will ensure that current federal and state withholding tax forms are completed and on file and will provide complete and current personnel files.

We are grateful to the Authority employees for their assistance and cooperation extended to us during the audit.

Very truly yours,

Certified Public Accountants

on & Michaelson, P.C.

East Lansing, Michigan June 19, 2007